SPECIAL ISSUE

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REPUBLIC OF KENYA

BOMET COUNTY GAZETTE SUPPLEMENT

BILLS, 2014

NAIROBI, 14th March, 2014

CONTENT

Bill for Introduction into the Bomet County Assembly—

PAGE

The Bomet County Agencies Establishment Bill, 20141

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MEMORANDUM OF OBJECTS AND REASONS

The principal object of the Bill is to make provisions for the establishment, control management and regulation of County Agencies.

Part I provides for preliminary matters.

Part II provides for establishment and powers of County Agencies.

Part III provides for the composition of the Boards, its management and general meetings of the Boards. The Part also sets the quorum for the meetings of the Board. The financial year of the County Agencies is also provided for in this Part. The part further provides for the method of removing a Board member of the County Agency. It also provides that the decisions of the Board meetings shall be made by the majority and that a member or the chief executive shall have a right to have his or her opinion recorded.

Part IV provides for the financial provisions of the county agencies.

Part V provides for the establishment of the County Agencies Advisory Committee whose main function is to advise on all matters relating to the county agencies and specifically to advise on the running of the counties, transfer of staff, advise the Governor on the establishment, reorganization or dissolution of county agencies etc.

Part VI deals with the miscellaneous provisions.

The enactment of this Bill will not occasion additional expenditure of public funds.

ROBERT BETT,

Chairman, Justice, Peace, Administration and Legal Affairs Committee

interests in any business or to enter into joint ventures with other bodies or persons or to undertake new business or otherwise expand the scope of the activities and advise thereon.

PART VI-MISCELLANEOUS PROVISIONS

- 39. Where the Committee advises that a county agency shall be dissolved then nothing in this Act shall be construed as derogating from the procedure by which the county agency would be dissolved under the law by or under which it was established.
- 40. A county agency which, or an officer thereof who, fails to render or submit or make available for inspection any record, book, account or information required by or pursuant to this Act, or which or who restricts the Inspector in the performance of his duties commits an offence cognizable to the police and punishable by a fine of five hundred thousand shillings or imprisonment for a term of five years or both and section 23 of the Penal Code shall, where the offence is committed by a county agency, apply mutatis mutandis.
- 41. The Governor may make regulations generally for the better carrying into effect of the provisions of this Act and the powers conferred by this section may be assigned to any person in accordance with the law.

Dissolution of county agency.

Of fences and penalty.

Regulations.

of-

- (a) a chairman to be appointed by the Governor;
- (b) the Chief Officer, Treasury;
- (c) the Director in charge of personnel matters;
- (d) the Inspector;
- (e) eight other members appointed by the Governor.
- (2) The Committee may co-opt any person for such purpose and for such period as it may determine.
- (3) The Governor shall appoint a public officer to be secretary to the Committee.
- (4) Subject to directions by the Governor, the Committee shall determine its own procedure.
- (5) The members and the secretary of the Committee shall be paid out of public funds such remuneration and in such manner as the Governor may approve.
- 38. (1) The Committee shall advise on the matters relating to county agencies and perform any function it is required by this Act to perform and in addition shall—

Functions of the Committee

- (a) with the assistance of experts where necessary, review and investigate the affairs of county agencies and make such recommendations to the Governor as it may deem necessary;
- (b) in consultation with the County Attorney and the Treasury, advise the Governor on the establishment, reorganization or dissolution of county agencies;
- (c) where necessary, advise on the appointment, removal or transfer of officers and staff of county agencies, the secondment of public officers to county agencies and the terms and conditions of any appointment, removal, transfer or secondment;
- (d) examine any management or consultancy agreement made or proposed to be made by a county agency with any other party or person and advise thereon;
- (e) examine proposals by county agencies to acquire

matters from subordinate courts to the County Court and the powers of the County Court in such appeals shall govern appeals from the Tribunal to the County Court under this Act.

- (3) The decision of the County Court under this section shall be final and shall not be subject to further appeal.
- 35. (1) Every sum certified by the Inspector to be due from a person shall be paid by that person to the county agency within thirty days after it has been so certified or, if an appeal with respect to the sum has been made, within fourteen days after the appeal has been disallowed, abandoned or has failed by reason of the non-prosecution thereof.

Payment d recovery of sums certified to be due.

- (2) The Inspector shall take all necessary steps in any competent court to recover from the persons surcharged any sum which is not paid in accordance with subsection (1).
- (3) In any proceedings for the recovery of any sum which is not paid in accordance with subsection (1) the certificate of the Inspector shall be conclusive evidence that the sum is due and payable by the person surcharged.
- (4) On the production of the Inspector's certificate the Court shall give a decree for the sum sued for and the decree shall have the effect of a decree under the Civil Procedure Act and any rules made thereunder.
- 36. (1) Any expenses incurred by the Inspector in the defence of any allowance, disallowance or surcharge shall, so far as not recovered from any other party and except as may otherwise be ordered by the County Court or the Tribunal, be reimbursed to him by the county agency the subject of investigation.
- (2) The costs and expenses incurred by the Inspector in any legal proceedings taken under section 35 (2) shall if not recovered from any other source, be borne by the county agency that is the subject of investigation.

PART V-THE COUNTY AGENCIES ADVISORY COMMITTEE

37. (1) There shall be a Committee to be known as the County Agencies Advisory Committee which shall consist

Establishment of the Committee.

Cap 2

Expenses of the Inspector.

appeal; and

- (ii) an order that the expenses incurred by an appellant or any other party to the proceedings shall be paid by the county agency concerned in the proceedings; and
- (iii) orders as to taxation of costs in accordance with any scale prescribed for suits in the High Court,
- (9) Any costs not recovered from security ordered under paragraph (a) (i) of subsection (8) shall be recoverable as a civil debt.
- (10) A person shall not be qualified to be appointed the chairman, or a member of the Tribunal if he is an employee of, or a member of the Board of, a county agency.
- (11) Every appointment under this section other than an appointment under subsection (5) shall be by name and by notice in the Gazette and shall be for a renewable term of not less than five years with respect to the chairman and not more than three years with respect to the members.
- (12) The sessions of the Tribunal shall, unless the special circumstances of an appeal require, be in Bomet, convened by the chairman as occasion requires.
- (13) The record of the proceedings and of every decision of the Tribunal shall be authenticated by the signature of the chairman and shall be kept by the secretary.
- (14) The chairman and members of the Tribunal, other than public officers in receipt of a salary, shall be paid out of public funds such sitting allowances or other remuneration as the Committee may, in consultation with the Treasury approve.
- (15) Subject to this section, the Tribunal may, with the approval of the Chief Justice, regulate its own procedures and the conduct of proceedings before it.
- 34. (1) The Inspector or the person surcharged may, if aggrieved by the decision of the Tribunal, within thirty days appeal to the County Court which shall have power to confirm, vary or annul the decision of the Tribunal.
 - (2) The procedure in and relating to appeals in civil

Appeals to the County Court.

appeal

33. (1) There shall be a Tribunal, to be known as the County Agency Appeals Tribunal, which shall consider and determine appeals under section 32.

The County agency Appeals Tribunal.

- (2) The Executive member for finance shall provide the Tribunal with such facilities, material and funds as are necessary for the proper conduct of its functions.
 - (3) The Tribunal shall consist of-
 - (a) a chairman who shall be a person qualified by law to be appointed a judge, appointed by the Governor;
 - (b) two other members appointed by the Executive member for finance each nominated by-
 - (i) the Council of the Law Society of Kenya from amongst advocates of not less than seven years' standing; and
 - (ii) the Council of the Institute of Certified Public Accountants of Kenya from amongst accountants of not less than seven years' standing.
- (4) The County Attorney shall appoint a public officer to be secretary to the Tribunal.
- (5) There may be appointed such staff of the Tribunal whose offices shall be offices in the public service, as may be necessary
- (6) For the purposes of the hearing and determination of any appeal by the Tribunal the secretary may, under the direction of the Tribunal, administer oaths.
- (7) The chairman, may by notice under his hand, summon any person to attend and give evidence and to produce any relevant book or document; and a person who fails to attend when so summoned shall be guilty of an offence and liable to a fine of two thousand shillings or imprisonment for one month
- (8) The Tribunal shall have power to make such order as to costs, including-
 - (i) an order for the deposit by an appellant of money as security for costs before proceeding upon an

incurring or authorizing the expenditure;

- to surcharge any sum which has not been duly brought to account upon the person by whom that sum ought to have been brought into account;
- (d) to surcharge the amount of any loss or deficiency upon any person by whose negligence or misconduct the loss or deficiency has been incurred;
- (e) to certify the amount due from any person upon whom he has made a surcharge.
- (2) The Inspector shall, as soon as practicable after certifying the amount of surcharge, furnish the person surcharged with a certificate of surcharge in the prescribed form.
- (3) For the purposes of this section, a member of the Board shall be deemed to be responsible for incurring or authorizing an expenditure if, being present when the resolution of the Board or committee thereof incurring or authorizing the expenditure was passed
 - (a) he or she voted in favour of it; or
 - (b) he or she did not cause his or her vote against the resolution to be recorded in the minutes.
- (4) A person shall not be freed from liability to surcharge under this section by reason only of the fact that, in the matter giving rise to the liability, he acted in pursuance of any resolution of a Board, or of any committee thereof, if that resolution was contrary to law.
- 31. The Inspector shall, on the application of any person aggrieved by a disallowance or surcharge made under section 30, within fourteen days of the application furnish the person with reasons in writing for the decision
- 32. (1) Any person who is aggrieved by a disallowance or surcharge may, within thirty days of the date of the certificate of surcharge, appeal by written memorandum to the Tribunal.
- (2) The Tribunal shall, on appeal, have power to confirm, vary or quash the decision of the Inspector, and to remit the case to the Inspector with such directions as the Tribunal thinks fit for giving effect to the decision on

Application for written reasons for Inspector's decision.

Appeals against decision of the Inspector.

the effective running of county agencies;

- (b) to report periodically to the responsible Executive member on management practices within a county agency;
- (c) to report to the director of Audit or a person responsible for Audit any cases where moneys appropriated by the Assembly are not being applied by county agencies for the purposes for which they were appropriated.
- (3) For the purposes of carrying out his or her duties under subsection (1) the Inspector shall have the following powers—
 - (a) to call for and inspect all books, records, returns and documents which in his opinion relate to the accounts of, or to execution of the functions of, any county agency;
 - (b) to enter and inspect the premises, including any plant and installation thereon, of any county agency;
 - (c) to attend meetings of any county agency or of a Board or committee thereof if in his opinion it is necessary to do so for the effective carrying out of his duties under this section.
- (4) The Committee or the Director of Audit may, if they consider it desirable, require the Inspector to conduct special investigations of any county agency on their behalf and to report the findings to them.
- (5) There may be appointed such staff whose offices shall be offices in the public service as are necessary to assist the Inspector in the performance of his duties under this Act.
- 30. (1) In any investigation conducted under this Act, the Inspector shall have power
 - (a) to disallow any item of account which is contrary to the law or to any direction lawfully given to a county agency;
 - (b) to surcharge the amount of any expenditure so disallowed upon the person responsible for

Powers of Inspector after investigations.

audited and reported on annually in accordance with the Public Finance Management Act.

26. (1) A Board shall be responsible for the proper management of the affairs of a county agency and shall be accountable for the moneys, the financial business and the management of a county agency

Accountability.

- (2) The chief executive of a county agency may be summoned by the Public Investments Committee to answer on behalf of the Board any question arising from a report, including a special report, of the Director of audit or the Auditor-General concerning the county agency
- 27. (1) Every county agency shall make provision for the renewal of depreciating assets by the establishment of sinking funds and for contributions to such reserve and stabilization funds as may be required.

Renewal of depreciating assets etc and disposal of surplus funds.

- (2) Where there are any surplus moneys after making the provision required by subsection (1) the surplus moneys shall be disposed of in such manner as the responsible Executive member, in consultation with the Board, may in writing, direct.
- (3) Notwithstanding subsection (2), the Executive member for finance may require the whole or any part of the surplus moneys to be paid into the Consolidated Fund where the exigencies of the financial situation so require
- 28. Notwithstanding any other written law establishing a county agency or its memorandum and articles of association, no county agency shall grant to a member of the Board or staff any loan or advance or arrange any credit facility for him except in accordance with regulations made by the county agency under this section and approved by the Treasury, but in the absence of those regulations such loan, advance or credit facility may be granted in accordance with terms and conditions approved by the Committee.

Restriction · on loans to Board members and staff.

29. (1) There shall be an Inspector of County Agencies (hereinafter referred to as "Inspector") whose office shall be an office in the public service.

Inspector of County Agencies.

- (2) The duties of the Inspector shall be -
- (a) to advise the Government on all matters affecting

approved by the responsible Executive member with the

23. No county agency shall, without the prior approval Expenditure not included in in writing of the responsible Executive member and the annual estimates Treasury, incur any expenditure for which provision has not been made in an annual estimate prepared and approved in accordance with section 22

24. (1) The assets of a county agency may be disposed Dealing of-

- (a) if they are current assets in the normal course of business carried on by that county agency;
- (b) where the disposal and the utilization of the proceeds have been taken into account in an annual estimate prepared and approved in accordance with
- (c) by way of sale or otherwise with the approval of the responsible Executive member and the Treasury where such disposal has not been taken into account in the estimates.
- (2) Subject to subsection (1), the Executive member for the time being responsible for finance may, in consultation with the Committee, make rules for the acquisition and disposal of assets by county agencies and different rules may be made with respect to different county agencies; and such rules shall be brought to the notice of the county agencies and other persons affected thereby, but it shall not be necessary to publish.
- (4) This section does not apply with respect to No of 2005 procurements or disposals to which the Public Procurement
- 25. (1) Every county agency shall keep or cause to be Books kept proper books recording all the property, undertakings, accounts, and audits. funds, activities, contracts, transactions and other business

- (2) The Executive member for finance may prescribe the form of any book required to be kept under subsection (1) and unless a form has been prescribed, a form suitable for the purpose shall be used.
 - (3) The accounts of every county agency shall be No 18 of 2012

adjourned meeting a quorum is not present within half an hour from the time appointed for the meeting the members present shall be deemed to be a quorum.

- (2) When there is no quorum at or for the continuation of a meeting of the Board only because of the exclusion of a member of the Board under section 27, the other members present may, if they deem it expedient so to do—
 - (a) postpone the consideration of that matter until there is a quorum; or
 - (b) proceed to consider and decide the matter as if there was quorum.
 - other than the chief executive, shall be paid out of the funds of the county agency such sitting allowances or other remuneration has the Board in consultation with the Executive Committee member may, within the scales of remuneration specified from time to time by the Committee and Salaries and Remuneration Commission, approve.
 - (2) A Board may, within the scales specified by the Committee and recommended by Salaries and Remuneration Commission, refund travelling and other expenses incurred by the chairman or members of the Board in the performance of their duties.
 - 21. Notwithstanding anything to the contrary in any written law, the financial year of every county agency shall be from the 1st of July in a year to the 30th of June in the next year.

PART IV-CONTROL OF THE FINANCES, ETC. OF COUNTY AGENCIES

- 22.(1) Every county agency shall cause to be prepared and shall not later than the end of February in every year, submit to the Executive in charge and to the Treasury for approval, estimates of the county agency's revenue and expenditure for the following financial year accompanied by proposals for funding all projects to be undertaken by the county agency, or the implementation of which will the county agency, agency to which those estimates continue during the financial year to which those estimates relate.
 - (2) No annual estimates and proposals for funding projects shall be implemented until they have been

Remuneration and expenses of chairman and members.

Financial year.

Annual estimates.

14. Unless a unanimous decision is reached, a decision on any matter before the Board shall be by a majority of votes of the members of the Board present and in the case of an equality of votes, the Chairperson or the member presiding shall have a casting vote.

Decision of the Board of a countagency to be to majority.

15. Any member of the Board or a chief executive or an officer instructed by the chief executive in that behalf, present at a meeting of the Board of a county agency or a Committees thereof, shall have the right to require his or her opinion to be recorded in the minutes if the Board or the Committee, as the case may be, passes a resolution, which in the member's, chief executive's or officer's opinion, is contrary to his or her advice or to law.

A member of the Board or chiexecutive entitled to ha opinion recorder

16. A member of the Board of a county agency who has a direct or indirect interest in a matter being considered or to be considered by the Board shall, as soon as possible after the relevant facts concerning the matter have come to his or her knowledge, disclose the nature of his or her interest to the Board and shall not be present during any deliberations on the matter.

Member of Board to disch

17. The Board of a county agency shall cause the minutes of all proceedings of its meetings to be recorded and kept, and the minutes of each meeting shall be confirmed by the Board at the next meeting of the Board and signed by the Chairperson or the member presiding at the meeting.

The Board cause minute be recorded kept.

18. A county agency may establish committees consisting of members of the Board to deal with such matters as the Board may specify and notice of establishment of any committee in accordance with this section whether established before or after the commencement of this Act shall be served on the County Agencies Advisory Committee.

Committees

19. (1) Subject to subsection (2), five members of the Board of a county agency shall constitute a quorum for the conduct of business at any meetings of the Board.

Ouorum.

Provided that where within half an hour after the time appointed for the meeting a quorum is not present, the meeting shall be adjourned to the same day in the next week, at the same time and place, or at such other place and at such time as the members may determine, and if at the

functions of office;

- (d) is absent from three consecutive meetings of the Board without reasonable cause;
- (e) fails to disclose to the Board any interest in any contract or matter before the Authority;
- (f) is convicted of a criminal offence;
- (g) incompetence; or
- (h) bankruptcy.
- 11. (1) The meetings of the Board of a county agency shall be held as often as they may be necessary for the transaction of business but shall not be held less than four times in every financial year and not more than four months shall elapse between the date of one meeting and the next.

Meetings of the Board of a county agency.

- (2) Subject to subsection (1), the Boards shall regulate its own procedure.
- (3) A meeting of a Board shall be held on such date and at such time as the Board shall decide or, in the absence of such decision or on any occasion on which the chairperson in consultation with the chief executive shall decide that a meeting is necessary, on a date and at a time determined by the chairperson;
- (4) No meeting of a Board shall be held at any place other than the registered or principal office of the county agency except with the prior written approval of the Committee;
- 12. (1) The Chairperson of a Board of a county agency shall preside at every meeting of the Board at which the chairperson is present but in the absence of the chairperson, the members of the Board present shall appoint a member from among their number to preside at that meeting.

The Chairperson to preside at all meetings of the Board of county agency.

- (2) The Chairperson or, in the absence of the chairperson a member of the Board appointed by the Board to act in the place of the chairperson, may at any time call a special meeting upon a written request by a majority of the members.
- 13. Unless five members otherwise agree, at least fourteen days' written notice of every meeting of the Board of a county agency shall be given to every member of the Board.

Notice meeting.

of

recognized in Kenya or its equivalent;

- (c) has had at least seven years' relevant professional experience; and
- (d) meets the requirements of leadership and integrity set out in chapter six of the Constitution.
- 8.(1) A member of the Board of a county agency shall hold office, in the case of -

Term of of

- (a) the Chairperson for a period of four years;
- (b) a member appointed under Section 1(e) for a period of three years.
- (2) A Chairperson or member of the Board may be reappointed for one further term.
- (3) The chairperson and members shall be appointed at different times so that the respective expiry dates of their terms of office shall fall at different times.
- **9.** (1) The office of the chairperson or a member of the Board of a county agency shall become vacant if the holder

Vacancy of of of chairperson member of Board of a couragency.

- (a) dies;
- (b) resigns from office by notice in writing addressed to the Governor in the case of the chairperson or the responsible Executive Committee Member in the case of any other member; or
- (c) is removed from office under any of the circumstances specified in section 10.
- (2) The Governor or the responsible Executive Committee Member, as the case may be, shall notify every resignation, vacancy or termination in the county *Gazette* within seven days.
- $10.\ \mathrm{A}$ member of the Board (other than an ex officio member) of a county agency , may be removed from office only for —

Removal chairperson a members of Board of a coulagency.

- (a) violation of the Constitution or any other law;
- (b) gross misconduct, whether in the performance of the member's functions or otherwise;
- (c) physical or mental incapacity to perform the

Committee Member responsible and subject to such limitations and conditions as may be imposed by the county Treasury and in accordance with the Constitution and the Public Finance Management Act with respect to county agencies generally or specifically with respect to a particular county agency.

- (3) A county agency may engage and employ such number of staff, including the chief executive, on such terms and conditions of service as the Executive Committee Member responsible may, in consultation with the Governor and the Committee, approve.
- (4) A county agency may, with the approval of the Executive member responsible in consultation with the Treasury and the Committee, establish pension, gratuity, superannuation, provident or other funds for the county agencies' employees and their dependants.

PART III-BOARDS AND MANAGEMENT OF COUNTY **AGENCIES**

6. (1) Unless the written law by or under which a Composition of Road of country county agency is established or the articles of association of agencies. a county agency otherwise require, a Board shall, subject to subsection (4), consist of-

- (a) a chairperson appointed by the Governor;
- (b) the Chief Officer of the parent Ministry;
- (c) the Chief Officer to the County Treasury;
- (d) the chief executive;
- (e) six other members appointed by the Executive Member responsible.
- (2) In the appointment under subsection (1) (e), the Cabinet Secretary shall have regard to the principle of gender equity and persons with disability.
- 7. A person shall be qualified for appointment as a Qualifications for Chairperson or member of the Board of a county agency chairperson under section 6 (a) and (e) respectively if such person —

member of the Board of county agency.

- (a) is a citizen of Kenya and a resident of the county;
- (b) holds a relevant degree from a university

Act which is not wholly owned or controlled by the Government or by a county agency;

(iv) a subsidiary of a county agency.

"Government" means the county government of Bomet or the national government as the case maybe;

"Tribunal" means the County Agencies Appeals Tribunal established by section 33.

PART II — ESTABLISHMENT AND POWERS OF COUNTY AGENCIES

3. (1) The Governor may, by order, establish a county Establishment agency as a body corporate to perform the functions specified in the order.

(2) A county agency established under this section shall

- (a) have perpetual succession
- (b) in its corporate name be capable of suing and being sued;
- (c) subject to this Act, be capable of taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;
- (d) be capable of borrowing and lending money; and
- (e) be doing or performing all other things or acts for the furtherance of the provisions of the Act which may be lawfully done or performed by a body corporate.
- 4. The Governor shall assign ministerial responsibility Ministerial for any county agency and matters relating thereto to the Denuty Governor and the sourced Events Market States and the source of t Deputy Governor and the several Executive Members as the Governor may by directions in writing determine.

5. (1) Subject to this Act, every county agency shall Powers generated as a second shall Powers generated as a second shall power generated as have all the powers necessary or expedient for the agencies. performance of its functions.

(2) After the commencement of this Act and notwithstanding subsection (1), the power of a county agency to borrow money in Kenya or elsewhere shall be exercised only with the consent of the Executive Act No 18

THE BOMET COUNTY AGENCIES ESTABLISHMENT BILL, 2014

A Bill for

AN ACT of the County Assembly to make provisions for the establishment of county agencies; for control and regulation of county agencies; and for connected purposes

ENACTED by the County Assembly of Bomet, as follows—

PART I - PRELIMINARY

1. This Act may be cited as the Bomet County Short title. Agencies Establishment Act, 2014.

2. In this Act, unless the context otherwise requires—

Interpretation.

"Board" means the Board constituted in accordance with section....or the body or person, by whatever name called, carrying out or empowered to carry out functions relating to the overall direction and management of a county agency;

"chief executive" means the person appointed and employed as such under section....or the person for the time being exercising the executive powers of a county agency;

"Committee" means the County Agencies Advisory Committee established under section 37

"county agency" means -

- (a) an agency established under section 3;
- (b) a body corporate established before or after the commencement of this Act by or under an Act of the County Assembly or other written law but not—
 - (i) a co-operative society established under the Cooperative Societies Act;
 - (ii) a building society established in accordance with the Building Societies Act;
 - (iii) a company incorporated under the Companies

- 17 The Board to cause minutes to be recorded and kept.
- 18 Committees.
- 19 Quorum.
- 20 Remuneration and expenses of chairman and members.
- 21 Financial year.

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